I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
384-38 (LS)	Committee on Child Welfare, Youth Affairs, Senior Citizens, Women's Affairs, Disability Services, the Arts, Culture, Historic Preservation and *Hagåtña* Restoration by request of *I Kongressun Manhoben Guåhan* , the Guam Youth Congress, in accordance with 2 GCA § 7102	AN ACT TO *ADD* A NEW § 77134 TO CHAPTER 77, TITLE 21, GUAM CODE ANNOTATED, TO ESTABLISH THE "ADOPT-A-VILLAGE PARK PARTNERSHIP ACT," ENABLING MAYORS, THE GUAM YOUTH CONGRESS, STUDENT GROUPS, AND NON-GOVERNMENTAL ORGANIZATIONS TO ADOPT AND MAINTAIN PUBLIC PARKS WITH ANNUAL GRANTS TO SUPPORT COMMUNITY BEAUTIFICATION AND TOURISM ENHANCEMENT.	10/15/26 2:30 p.m. ^10/26/26 10:28 a.m.	11/4/26	Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure.	Request: 11/4/26 11/9/26			

COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

November 9, 2026

To: **Rennae V. C. Meno**
Clerk of the Legislature

From: **Senator Christopher M. Dueñas** CD
Acting Chairperson, Committee on Rules

Subject: **Fiscal Note for Bill No. 384-38 (LS)**

Håfa Adai!

Find the attached, Fiscal Note for the following bill:

Bill No. 384-38 (LS).

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.

Bureau of Budget & Management Research
Fiscal Note of Bill No. 384-38 (LS)

AN ACT TO *ADD* A NEW § 77135 TO CHAPTER 77, TITLE 21, GUAM CODE ANNOTATED, TO ESTABLISH THE "ADOPT-A-VILLAGE PARK PARTNERSHIP ACT," ENABLING MAYORS, THE GUAM YOUTH CONGRESS, STUDENT GROUPS, AND NON-GOVERNMENTAL ORGANIZATIONS TO ADOPT AND MAINTAIN PUBLIC PARKS WITH ANNUAL GRANTS TO SUPPORT COMMUNITY BEAUTIFICATION AND TOURISM ENHANCEMENT.

Department/Agency Appropriation Information	
Dept./Agency Affected: Department of Parks and Recreation (DPR)	Dept./Agency Head: Robert S. Lizama, Acting Director
Department's General Fund (GF) appropriation(s) to date:	$5,407,485
Department's Other Fund appropriation(s) to date: Limited Gaming Fund ($345,503), Public Reacreation Services Fund ($71,958), and Tourist Attraction Fund ($400,000)	$817,461
Total Department/Agency Appropriation(s) to date:	$6,224,946

Fund Source Information of Proposed Appropriation	General Fund:	Special Fund:	Total:
FY 2026 Unreserved Fund Balance	$0	$0	$0
FY 2027 Adopted Revenues	$0	$0	$0
FY 2027 Appro. (P.L. 38-136)	$0	$0	$0
Sub-total:	$0	$0	$0
Less appropriation in Bill	$0	$0	$0
Total:	$0	$0	$0

Estimated Fiscal Impact of Bill	One Full Fiscal Year	For Remainder of FY 2027 (if applicable)	FY 2028	FY 2029	FY 2030	FY 2031
General Fund	$0	$0	$0	$0	$0	$0
Special Fund	1/	$0	$0	$0	$0	$0
Total	1/	$0	$0	$0	$0	$0

1. Does the bill contain "revenue generating" provisions? / / Yes /X/ No
   If Yes, see attachment
2. Is amount appropriated adequate to fund the intent of the appropriation? / / N/A /X/ Yes / / No
   If no, what is the additional amount required? $ _____ /X/ N/A
3. Does the Bill establish a new program/agency? /X/ Yes / / No
   If yes, will the program duplicate existing programs/agencies? / / N/A /X/ Yes / / No
   Is there a federal mandate to establish the program/agency? / / Yes /X/ No
4. Will the enactment of this Bill require new physical facilities? / / Yes /X/ No
5. Was Fiscal Note coordinated with the affected dept/agency? If no, indicate reason: /X/ Yes / / No
   / / Requested agency comments not received by due date: / / Other

Analyst: _____ Date: 11/6/26
Raymond Rieta, BMA IV

Director: _____ Date: NOV 09 2026
Lester L. Carlson, Jr., Director

Notes:
1/ See Additional Comments.

Bureau of Budget & Management Research
Comments on Bill No. 384-38 (LS)

The intent of Bill No. 384-38 is to establish the "Adopt-A-Village Park Partnership Act" to create a formal, legally recognized program allowing multiple organizations such as Youth Congress delegations, student organizations, and non-governmental organizations (NGOs) working alongside village mayors to adopt and maintain local parks. As per the Bill, the Adopt-A-Village Park Partnership Program shall be administered by the Department of Parks and Recreation (DPR) in cooperation with the Mayor's Council of Guam to allow community organizations to adopt parks for beautification and maintenance. The duties of partner organizations shall include, but not be limited to, general cleaning, trash removal, routine upkeep, landscaping, supporting cultural preservation or village beautification projects, and reporting safety hazards, vandalism, or major structural issues to DPR. The Bill further proposes that DPR award grants in the amount of $7,500 per adopted park per year in support of the program which shall be funded by appropriations from the Tourist Attraction Fund (TAF) to DPR for this purpose and shall not be subject to the transfer authority of *I Maga'låhen / Maga'hågan Guåhan* for any other purpose. Additionally, DPR shall oversee the implementation of this Act, maintain records of adopted parks, evaluate project outcomes, and issue annual reports.

According to DPR's website, their Facilities Listing show forty-nine (49) parks throughout the Northern, Central, & Southern areas of Guam. Should the $7,500 grant award be issued for all listed parks, the potential fiscal impact of this legislation may be up to $367,500 ($7,500 x 49 parks) from the TAF plus administrative costs to DPR to implement, monitor, and evaluate this program.

Based on testimony received from DPR in response to the introduction of the Bill, the department is in support of the legislation's intent, however, they recommend discussions be made with the department before the proposed legislation advances further and brought up several issues which need to be considered:

1) Chapter 77 of Title 21, Guam Code Annotated, already establishes the statutory framework for parks and recreation and DPR currently has an Adopt-A-Park Program in place.
2) Coordination with DPR: Establish a clear process for coordinating adopted parks, maintenance activities, improvements, and community partnerships with the Department.
3) Clarification of responsibilities to define the roles of DPR, village mayors, participating organizations, and other partners to avoid duplication of duties and ensure accountability.
4) Funding and implementation to identify the administration of annual grants, eligibility requirements and how funding will be coordinated with existing programs and available resources.
5) Maintenance and public safety ensuring all park improvements and maintenance activities meet applicable safety requirements, operational standards, and relevant government procedures.
6) Strengthening the existing program to evaluate whether the objectives of Bill No. 384-38 can be achieved by enhancing the existing Adopt-A-Park Program.

Lourdes Leon Guerrero
Governor

Joshua Tenorio
Lt. Governor

Department of Parks and Recreation
Departamenton Plaset yan Dibuetsion
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Guam Historic Resources Division: (671) 475-6295/6270

Robert S. Lizama
Acting Director

Warren E. Pelletier
Deputy Director

TESTIMONY IN SUPPORT OF BILL NO. 384-38 (LS)

The Adopt-A-Village Park Partnership Act

To: The Honorable Chairperson **Committee on Child Welfare** and
Members of the 38th Guam Legislature

Håfa Adai,

I respectfully submit this testimony in support of Bill No. 384-38 (LS), the *Adopt-A-Village Park Partnership Act*. I recognize the importance of encouraging community involvement, promoting environmental stewardship, and providing assistance to our village mayors and community partners in maintaining and improving Guam's public parks and recreational facilities.

As Parks Administrator for the Guam Department of Parks and Recreation (DPR), I support initiatives that strengthen partnerships between the government, village mayors, student organizations, youth groups, nonprofit organizations, and other community stakeholders. These partnerships can help improve park maintenance, beautification, public safety, and the overall experience of residents and visitors who use our public recreational facilities.

However, I respectfully wish to bring to the Committee's attention that existing law under Chapter 77 of Title 21, Guam Code Annotated, already establishes the statutory framework for parks and recreation, and DPR currently has an Adopt-A-Park Program in place. In view of this existing authority and program, I believe it is important to carefully review how the proposed legislation will complement, strengthen, or expand the Department's current efforts.

One of my primary concerns is that, to date, DPR has not received a call, meeting request, or opportunity to discuss the proposed bill with its author regarding the Department's existing Adopt-A-Park Program, operational responsibilities, implementation procedures, and practical needs. As the agency responsible for managing and maintaining public parks and recreational facilities, DPR's direct operational experience and input are important considerations when developing legislation that will affect park management and maintenance.

I respectfully recommend that the Committee consult with DPR and provide an opportunity for the Department to review and discuss the proposed legislation before it advances further. Such consultation would help identify any existing provisions that may overlap with the proposed act, clarify the respective responsibilities of DPR and village mayors, and determine whether amendments to existing law or improvements to the current program would be appropriate.

Additionally, I encourage the Committee to consider the following matters:

1. **Coordination with DPR:** Establish a clear process for coordinating adopted parks, maintenance activities, improvements, and community partnerships with the Department.
2. **Clarification of responsibilities:** Clearly define the roles of DPR, village mayors, participating organizations, and other partners to avoid duplication of duties and ensure accountability.
3. **Funding and implementation:** Identify how annual grants will be administered, what eligibility requirements will apply, and how funding will be coordinated with existing programs and available resources.
4. **Maintenance and public safety:** Ensure that all park improvements and maintenance activities meet applicable safety requirements, operational standards, and relevant government procedures.
5. **Strengthening the existing program:** Evaluate whether the objectives of Bill No. 384-38 can be achieved by enhancing the existing Adopt-A-Park Program or whether additional statutory authority is necessary.

My position is that community partnerships are valuable and should be encouraged. Our village parks are important public assets that provide spaces for recreation, family gatherings, cultural activities, youth engagement, and community events. Supporting our mayors and community organizations in caring for these facilities can benefit the entire island.

At the same time, new legislation should be developed through meaningful coordination with the agency charged with carrying out its responsibilities. Collaboration between the Legislature, DPR, the Mayors' Council of Guam, and community partners will help ensure that the proposed act is practical, sustainable, and consistent with existing law.

In closing, I respectfully express my support for the intent of Bill No. 384-38 (LS), while recommending that the Committee engage DPR in a substantive discussion of the bill and the existing Adopt-A-Park Program. My goal is to ensure that any legislative action strengthens our current efforts, avoids unnecessary duplication, establishes clear accountability, and ultimately provides better-maintained parks and recreational facilities for the people of Guam.

Thank you for the opportunity to provide testimony on this important matter. I look forward to continued collaboration in advancing the responsible management, preservation, and improvement of Guam's public parks.

Respectfully,

John Glenn C. Taitague
Parks Administrator
Department of Parks and Recreation